LEGISLATIVE SERVICES AGENCY OFFICE OF FISCAL AND MANAGEMENT ANALYSIS

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FISCAL IMPACT STATEMENT

LS 7150 NOTE PREPARED: Jan 6, 2009

BILL NUMBER: SB 348 BILL AMENDED:

SUBJECT: Library Services Planning.

FIRST AUTHOR: Sen. Gard BILL STATUS: As Introduced

FIRST SPONSOR:

FUNDS AFFECTED: X GENERAL IMPACT: State & Local

 $\begin{array}{c} \textbf{DEDICATED} \\ \underline{\textbf{X}} & \textbf{FEDERAL} \end{array}$

<u>Summary of Legislation:</u> *Emergency Library Rules*- The bill requires the Indiana Library and Historical Board (ILHB) to adopt emergency rules not later than July 1, 2009, establishing statewide library standards for the delivery of library service to every resident of Indiana.

Planning Committees- The bill establishes a public library service planning committee (committee) in each county to prepare a library services plan for the county. It requires the committee to select one of the following library service models to implement in the county: (1) A consolidated countywide system. (2) A consolidated system of two or more counties. (3) Two or more independently governed library systems within a county. (4) A multisystem or multiple county alliance of independently governed library systems. (5) A multisystem or multiple county federation of independently governed library systems.

State Library Requirements- The bill requires the State Library to conduct regional training sessions to educate the committees on the planning process and library service models. The bill requires the State Library to assist the counties in preparing and implementing the plan, obtaining grants, and funding the plan.

Plan Preparation- The bill requires the committee to conduct a public hearing and consider public testimony in preparing the plan. The bill requires the committee to submit the plan to the State Library not later than July 1, 2010. The bill provides that if a committee fails to adopt a plan, the State Library shall prepare and adopt a plan to be implemented in the county.

State Library Requirements- The bill requires the State Library to review a plan to ensure that the plan meets the statewide standards and approve it before the plan may be implemented.

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The bill requires libraries in each county to reorganize according to the plan adopted for the county.

Annual Report- The bill beginning January 1, 2012, requires the State Library to annually report to the General Assembly and the Governor on the implemented plans and the plan budgets.

Effective Date: Upon passage.

Explanation of State Expenditures: *Emergency Library Rules*- The Indiana Library and Historical Board would require additional meetings to implement the rules. The current average cost for an ILHB meeting is \$302. The ILHB was scheduled to meet five times during the course of CY 2008.

State Library Requirements- The State Library (SL) estimates it would cost approximately \$200,000 to pay for county public library service planning committees, including training, materials, and reimbursement of necessary expenditures made by committee members in the course of their duties. The SL would likely draw on funds from the annual grant received from the federal Library Services and Technology Act fund. The SL annually receives approximately \$3.2 M from the fund. The SL reports that grant monies are almost entirely committed to other projects for the current fiscal year. The SL applies directly to the federal government for these funds.

The review of county plans would increase the workload of SL staff.

Ultimately, the source of funds and resources required to satisfy this requirement of the bill would depend upon legislative and administrative actions.

Plan Preparation- Counties that fail to adopt a library plan within the local committee would have a plan prepared for them by the SL. This additional responsibility would increase the workload of SL staff.

Annual Report- The SL would likely be able to prepare annual reports within their existing level of resources.

Background Information- State Library General Fund reversions for FY 2008 were as follows.

Fund/Center	Reversion Amount
State Library (Operating)	\$459,423
State Library (Extension Service)	\$50,418
Statewide Library Services	\$456,777
Library Services for the Blind	\$4,232
TOTAL	\$970,850

The following table illustrates all SL appropriations authorized by the current budget bill.

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Fund Source	FY 2009 Appropriation
General	\$5,801,927
Dedicated	\$582,356
Federal	\$3,270,157
TOTAL	\$9,654,440

The State Library had as of January 5, 2009, 68 staff members and 12 vacancies.

Explanation of State Revenues:

Explanation of Local Expenditures:

<u>Explanation of Local Revenues:</u> Counties would be required to establish public library service planning committees. Committees are required by the bill to receive funding from the State Library for operation. (See *Explanation of State Expenditures*).

State Agencies Affected: State Library.

Local Agencies Affected: Counties.

<u>Information Sources:</u> Roberta Brooker, State Library, 232-3693; State Budget Agency: *General and Rainy Day Fund Summaries, June 30, 2008. State of Indiana List of Appropriations Made by the 2007 Indiana General Assembly for the Biennium July 1, 2007, to June 30, 2009;* Staffing Report January 5, 2009.

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